

# AGENDA FOR ORDINARY COUNCIL MEETING OF COUNCIL Wednesday 13 December 2023



Council Chambers
Lot 66 Railway Street
Trayning WA 6488

Commencement: 4.00 pm





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Any person or legal entity who acts or fails to act in reliance upon any statement, act, or omission made in a Council or committee meeting does so at that person's or legal entity's own risk.

In particular and without derogating in any way from the broad disclaimer above, in any discussion regarding any planning application or application for a licence, any statement or intimation of approval made by any member or officer of the Shire of Trayning during the course of any meeting is not intended to be and is not taken as notice of approval from the Shire of Trayning.

The Shire of Trayning warns that anyone who has any application lodged with the Shire of Trayning must obtain and should only rely on **WRITTEN CONFIRMATION** of the outcome of the application, and any conditions attaching to the decision made by the Shire of Trayning in respect of the application.

Signed

Leanne Parola

Chief Executive Officer





# **AGENDA**

Ordinary Meeting of the Trayning Shire Council, To be held in the Council Chambers, Lot 66 Railway Street, Trayning, on Wednesday 13 December 2023, commencing at 4.00 pm

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#### 1 DECLARATION OF OPENING/ANNOUNCEMENT OF VISITORS

#### 2 ATTENDANCE/APOLOGIES/APPROVED LEAVE OF ABSENCE

# MEMBERS:

Cr Melanie Brown

Cr Michelle McHugh

Cr Clayton Marchant

Cr Peter Barnes

Cr Corey Harken

Cr Dale Naughton

# STAFF:

Mrs Leanne Parola (Chief Executive Officer)
Ms Belinda Taylor (Manager of Corporate Services)
Mr Grant Cross (Manager of Works)

# **APOLOGIES**:

# ON APPROVED LEAVE(S) OF ABSENCE:

Cr Mark Leslie

ABSENT:

**VISITORS:** 

3 RESPONSE TO PREVIOUS QUESTIONS TAKEN ON NOTICE

Nil

- 4 PUBLIC QUESTION TIME
- 5 APPLICATIONS FOR, AND PREVIOUSLY APPROVED, LEAVE OF ABSENCE AND DISCLOSURES OF INTEREST
  - 5.1 Applications Previously Approved
  - 5.2 Leave of Absence
  - 5.3 Disclosure of Interest





#### 6 PETITIONS/DEPUTATIONS/PRESENTATIONS

- 6.1 Petitions
- 6.2 Deputations
- 6.3 Presentations

#### 7 CONFIRMATION OF MINUTES

# 7.1 Ordinary Meeting of Council

#### Officer Recommendation

That the minutes of the Ordinary Meeting of Council held 25 October 2023 be confirmed as a true and correct record of the proceedings.

# 7.2 Newtravel AGM Minutes 26 October 2023

#### Officer Recommendation

That the minutes of the Newtravel AGM held 26 October 2023 be received.

# 7.3 NEWROC Council Meeting Minutes 31 October 2023

# Officer Recommendation

That the minutes of the NEWROC Council Meeting Minutes held 31 Oct 2023 be received.

# 7.4 LHAG Meeting Minutes 24 November 2023

# Officer Recommendation

That the minutes of the LHAG Meeting held 24 November 2023 be received.

# 7.5 WNE SRRG Meeting Minutes 14 November 2023

#### Officer Recommendation

That the minutes of the Wheatbelt North-East Sub Regional Road Group Meeting held 14 November 2023 be received.





# 7.6 GECZ Meeting 20 August 2023

#### Officer Recommendation

That the minutes of the GECZ Meeting held 20 August 2023 be received.

# 7.7 NEWROC Meeting 4 December 2023

# Officer Recommendation

That the minutes of the North Eastern Wheatbelt Regional Organisation of Councils Meeting held 4 December 2023 be received.

#### ANNOUNCEMENT BY PRESIDING MEMBER WITHOUT DISCUSSIONS 8

#### **REPORTS OF OFFICERS**

#### **REGULATORY SERVICES** 9.1

9.1.1 Hospital Precinct Concept Plan		
Date of Report:	6 December 2023	
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Proponent: Shire of Trayning File Ref:

Leanne Parola - Chief Executive Officer Officer's Disclosure of Interest:

Attachments: 9.1.1 Draft Precinct Concept Plan

Voting Requirements: Simple Majority

# **Purpose of Report**

To consider the draft Precinct Concept Plan for a residential development for hospital staff in Kununoppin.

#### **Background**

Officer:

The Western Australian Country Health Service has identified a need for contemporary staff accommodation near the Kununoppin Hospital.

The Shire has previously advertised a business plan to carry out a major land transaction and major trading undertaking to borrow funds and develop a portion of Reserve 47088 to lease to the Western Australian Country Health Service over a ten year period.

While no submissions were received, Council resolved not to proceed with the plan at that time as it did not wish to borrow the funds for the project. Staff have been exploring alternative funding options and the Shire has joined a consortium of Shires applying for grant funding for housing through the Growing Regions Program.





# **Consultation**

The concept plan is based on the needs expressed by the Western Australian Country Health Service and is in keeping with the Business Plan advertised for public consultation in 2022/2023.

#### **Statutory Environment**

The drafting of the Plan has been performed under the Council being the designated custodian of the Crown Reserve with specific reference to Land Administration Act, 1997; Section 46 – Care, Control and Management of Reserves.

Furthermore, implementation of the Plan will also need to conform with:

- Building Act, 2011 and subsidiary Regulations.
- Public Health Act 2016, Health (Miscellaneous provisions) Act 1911 and subsidiary Regulations.
- Planning and Development Act, 2005 and subsidiary Regulations, and Shire of Trayning Local Planning Scheme No 1

#### **Policy Implications**

There are no direct policy implications.

# **Financial Implications**

There is no financial implication in relation to the preparation and adopting of this Concept Plan which has been prepared in-house.

The 2023-2024 budget includes capital expenditure of \$1.8M, grant income of \$1.35M and loan funds of \$0.45M for the development staff accommodation for the Kununoppin Hospital on Lots 152 and 153 on Reserve 47088.

If the Shire's application for grant funding is unsuccessful, the project will not proceed unless alternative funding is received.

# **Strategic Implications**

This is consistent with the objectives outlined in the Shire of Trayning Strategic Community & Corporate Business Plan, specifically under section 2.1 on Economic Development. The focus on housing and rental stock is intended to support the attraction and retention of the local workforce.

# **Environmental Implications**

There are no direct environmental implications.

#### **Social Implications**

There are no direct social implications.





# **Risk Assessment:**

In consideration of the Risk Matrix below it is assessed that this request constitutes a 'low' risk based on the rationale detailed in the Comment Section of this report.

Consequence Likelihood	Insignificant	Minor	Moderate	Major	Extreme
Almost Certain	Medium	High	High	Severe	Severe
Likely	Low	Medium	High	High	Severe
Possible	Low	Medium	Medium	High	High
Unlikely	Low	Low	Medium	Medium	High
Rare	Low	Low	Low	Low	Medium

Risk Rating	Action		
LOW	Monitor for continuous improvement.		
MEDIUM	Comply with risk reduction measures to keep risk as low as reasonably practical.		
HIGH	Review risk reduction and take additional measures to ensure risk is as low as reasonably achievable.		
SEVERE	Unacceptable. Risk reduction measures must be implemented before proceeding.		

# **Officer's Comment**

In summary, the preliminary Concept Plan outlines the following details:

The proposed development is slated for Lots 152 and 153 on DP88163 Hughes Street, Kununoppin (refer to the attached map). It will comprise:

- Five units featuring 2 bedrooms, 2 bathrooms, a self-contained kitchen, lounge, laundry, and a carport each.
- A shared outdoor BBQ area with a shade shelter and table setting.
- Fencing and easily maintainable landscaping.

The provided statement highlights the alignment with the Shire of Trayning Strategic Community & Corporate Business Plan 2022, particularly in the realm of Economic Development (2.1). The emphasis on housing and rental stock is underscored as a means to contribute to the attraction and retention of the local workforce. In essence, the strategic approach outlined in the plan seeks to bolster economic development by addressing housing needs, thereby enhancing the sustainability of the local workforce and community.





# Officer's Recommendation

That the Precinct Concept Plan – Reserve 47088 Hospital and Residential Precinct Area be adopted as attached.





#### 9.2 **FINANCE REPORTS**

#### 9.2.1 Monthly Payment List November 2023

Date of Report: 5 December 2023 Proponent: N/A File Ref: 9.2.1 – Accounts Payable (Creditors) Officer: Jessi Shannon - Finance Officer Senior Officer: Abbie Herrick - Senior Finance Officer Officer's Disclosure of Interest: Nil 9.2.1 Monthly Payment List November 2023 Attachments:

Voting Requirements: Simple Majority

# **Purpose of Report**

To meet legislative requirements under the Local Government (Financial Management) Regulations.

# **Background**

The Local Government (Financial Management) Regulations 1996 requires that Council is to be presented with a Statement of Payments each month.

#### **Consultation**

There has been consultation with the Chief Executive Officer.

# **Statutory Environment**

Local Government (Financial Management) Regulations 1996.

# **Officer's Comment**

The list of payments has been compiled for the month of November 2023 and is attached. These payments have already occurred and Council are not making a decision as to whether payments are to be made.

# Officer's Recommendation

That Council receives the list of payments, as presented, for the month of November 2023, totalling \$148,706.04.





# 9.2.2 Monthly Financial Report for November 2023

Date of Report: 5 December 2023

Proponent: N/A File Ref: N/A

Officer: Wendy Stringer – LG Best Practices
Senior Officer: Leanne Parola –Chief Executive Officer

Officer's Disclosure of Interest:

Attachments: 9.2.2 Monthly Financial Report November

2023

Voting Requirements: Simple Majority

#### **Purpose of Report**

This report presents for consideration the Monthly Financial Report, for the period ending 30 November 2023.

# **Background**

All financial reports are required to be presented to Council within two meetings following the end of the month that they relate to.

These reports are prepared after all the end-of-month payments and receipts have been processed.

#### Consultation

There has been consultation with the Chief Executive Officer.

#### **Statutory Environment**

# Local Government Act 1995 -

- 6.4. Financial report
  - A local government is to prepare an annual financial report for the preceding financial year and such other financial reports as prescribed.

# Local Government (Financial Management) Regulations 1996 -

- 34. Financial activity statement required each month (Act s. 6.4)
  - (1A) In this regulation —
    committed assets mean revenue unspent but set aside under the annual budget for a specific purpose.
  - (1) A local government is to prepare each month a statement of financial activity reporting on the revenue and expenditure, as set out in the annual budget under regulation 22(1) (d), for that month in the following detail —





- (a) annual budget estimates, taking into account any expenditure incurred for an additional purpose under section 6.8(1)(b) or (c); and
- (b) budget estimates to the end of the month to which the statement relates; and
- (c) actual amounts of expenditure, revenue, and income to the end of the month to which the statement relates; and
- (d) material variances between the comparable amounts referred to in paragraphs (b) and (c); and
- (e) the net current assets at the end of the month to which the statement relates.
- (2) Each statement of financial activity is to be accompanied by documents containing
  - (a) an explanation of the composition of the net current assets of the month to which the statement relates, less committed assets, and restricted assets; and
  - (b) an explanation of each of the material variances referred to in subregulation (1) (d); and
  - (c) such other supporting information as is considered relevant by the local government.
- (3) The information in a statement of the financial activity may be shown
  - (a) according to nature and type classification; or
  - (b) by program; or
  - (c) by business unit.
- (4) A statement of financial activity, and the accompanying document sub regulations on regulation (2), are to be
  - (a) presented at an ordinary meeting of the council within 2 months after the end of the month to which the statement relates; and
  - (b) recorded in the minutes of the meeting at which it is presented.
- (5) Each financial year, a local government is to adopt a percentage or value, calculated in accordance with the AAS, to be used in statements of financial activity for reporting material variances.

The recommendation that follows is consistent with the legislative requirements.

#### **Policy Implications**

This proposal incorporates the requirements of policy 7.11 – Investment of Surplus Funds, specifically the requirement to report on Council's investments within the Monthly Financial Report.





# **Financial Implications**

A copy of the Monthly Financial Report for the period ending 30 November 2023, including the report on significant variances, Investment of Councils reserve and, surplus funds and the reconciliation of Councils bank accounts, has been provided to Council via attachment to this report.

# **Strategic Implications**

There are no strategic implications.

# **Environmental Implications**

There are no environmental implications.

# **Social Implications**

There are no social implications.

# Officer's Comment

Nil

# Officer's Recommendation

That the Monthly Financial Report for the period ending 30 November 2023 be accepted as presented.





# 9.2.3 Shire of Trayning Annual Report 2022/2023

Date of Report: 8 December 2023

Proponent: N/A

File Ref: 3.2.6.4 – Annual Report

Officer: Leanne Parola –Chief Executive Officer

Officer's Disclosure of Interest:

Attachments: 2022/2023 Annual Report

Voting Requirements: Simple Majority

# **Purpose of Report**

To adopt the Shire of Trayning Annual Report for the year ended 30 June 2023.

# **Background**

The Shire of Trayning Annual Report that includes the Audited Financial Statements and Auditors Report for the year ending 30 June 2023 will be referred to the Shire of Trayning Audit Committee at its meeting to be held 13 December 2023.

#### Consultation

The completion of the annual financial report and audit required staff to undertake extensive consultation with the audit staff and no further consultation is required.

#### **Statutory Environment**

Local Government Act 1995, Section 5.27 requires a general meeting of the electors of the district to be held not more than 56 days after the local government accepts the annual report from the previous financial year.

Local Government Act 1995, Section 7.9 requires the Auditor to examine the accounts and annual financial report by 31 December following the end of the financial year.

Local Government Act 1995, Section 7.12A sets out the requirements for local governments in respect to audits.

# **Policy Implications**

The Shire's Accounting Policies are included in the notes to the Financial Statements.

#### **Financial Implications**

The Office of the Auditor General has not provided an invoice of costs for performing the audit at this time.





# **Strategic Implications**

There are no strategic implications relevant to the adoption of the Annual Report.

# **Environmental Implications**

There are no significant environmental implications.

# **Social Implications**

There are no social implications.

# **Officer's Comments**

The auditors completed the audit for the financial year ended 30 June 2023 in November 2023 and issued the Audit Report on 7 December 2023.

The Auditor provided an unmodified audit opinion in regard to the financial statements and provided findings and recommendations in a Management Letter hich has been referred to the Audit Committee.

# Officer/Audit Committee Recommendation

That Council:

- 1) Accept the Shire of Trayning Annual Report that includes the Audited Financial Statements and Auditors Report for the year ending 30 June 2023.
- 2) Hold an Electors' General Meeting at 6 pm on Wednesday 7 February 2024.





# 9.3 CHIEF EXECUTIVE OFFICER

9.3.1 Policy Manual Review
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Date of Report:	7 December 2023
Proponent:	N/A
File Ref:	N/A
Officer:	Leanne Parola –Chief Executive Officer
Officer's Disclosure of Interest:	Nil
Attachments:	9.3.1 Draft Policy Manual 2023
Voting Requirements:	Simple Majority

# **Purpose of Report**

To accept the review of the Policy Manual by the Chief Executive Officer and to consider recommended changes.

# **Background**

The Shire has a large number of policies which have been reviewed by the Chief Executive Officer. A number of minor changes are recommended.

# Officer's Comment

There are currently 71 policies in the policy manual. The below table lists each policy and the recommended treatment as a result of review by the Chief Executive Officer:

Council/Governance	History	Recommendation
1.1 Code of Conduct for Council Members, Committee Members	Adopted 17/2/2021	No change
and Candidates	1 1 07/07/0044	
1.2 Honorary Freeman	Amended 27/07/2011	No change
1.3 Acting Chief Executive Officer	Adopted 19/5/2021	No change
1.4 Elected Member Records – Capture and Management	Adopted 27/11/2011	Replace "CD" with "USB"
1.5 External Organisations – Council Representatives and Expenses	Amended 21/09/2022	No change
1.7 Recognition of Service – Elected Members	Amended 21/09/2022	No change
1.9 Continuing Professional Development of Elected Members	Adopted 11/12/2019	Replace "Local Government Week" with "WALGA Local Government Convention"
1.10 Council Forum/Briefing Sessions	Amended 21/09/2022	No change
1.11 Communications	Amended 18/8/2021	No change

**Agenda:** Ordinary Council Meeting of Shire of Trayning Council to be held on Wednesday 13 December 2023





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7.6 Debt Recovery — Outstanding Rates and Sundry Debtors 7.7 Donations and Sponsorship 7.8 Purchase Orders — Issuing 7.1 Investment of Surplus Funds Fire Control 8.1 Notification of Harvest Bans etc 8.2 Fire Control Order 8.2 Tre Control Order 8.3 Collection of Native Flora and Fauna 9.3 Collection of Native Flora and Fauna 11.1 Removal Expenses 11.3 Shire Accommodation — Rended 21/09/2022 11.4 Superannuation 11.6 Employees — Housing Allowances 11.9 Administration Staff — Rended 21/09/2022 11.9 Administration Staff — Amended 27/07/2011 12. Pata Staff — Secondary employment 11.1 Designated staff 11.1 Designate	7.5 Credit Card and Store Card Facilities	Amended 17/11/2021	No change
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	Works and Services		





13.1 Road Making Materials	Amended 21/09/2022	No change
13.2 Provision of Crossovers	Amended 27/07/2011	No change
13.3 Private Works	Amended 27/07/2011	No change
13.4 Intersections – Clearing	Amended 27/07/2011	Amend to correct
requirements		Department
		name/legislation
13.5 Intersections – Design	Amended 27/07/2011	No change
improvements		
13.6 Permit Vehicles – Routes	Amended 15/10/2014	No change
and Conditions		
13.8 Kununoppin Streetscape	Amended 19/03/2014	No change
Development		
Planning		
14.1 Relocated buildings	Amended 21/10/2015	No change
Unclassified		
15.1 Flag – Flying for Funerals	Amended 27/07/2011	No change
15.2 Acquisition and Disposal of	Adopted 27/07/2011	No change
Land		
15.3 Mobile Still Surveillance	Adopted 15/02/2012	No change
Cameras		

# **Consultation**

Senior staff

# **Statutory Environment**

There is no statutory requirement for local governments to have such a large number of policies, however they can play an important role in the governance framework and reduce the number of matters which need to be referred to Council for decision.

A number of policies are made in compliance with requirements of the Local Government Act 1995, ie Sections:

5.39C. Policy for temporary employment or appointment of CEO

5.50. Payments to employees in addition to contract or award

5.90A. Policy for attendance at events

5.128. Policy for continuing professional development

5.129. Fees and expenses

#### **Policy Implications**

Policy 3.1 – Policy Manual – Changes to be authorised applies

# **Financial Implications**

There are no direct financial implications.





# **Strategic Implications**

There are no direct strategic implications.

# **Environmental Implications**

There are no direct environmental implications.

# **Social Implications**

There are no direct social implications.





# Officer's Recommendation

#### That:

- 1) Policy 11.14 Local Government Industry Award be deleted from the Policy Manual.
- 2) The following policies be amended as attached:
  - a) 1.4 Elected Member Records Capture and Management
  - b) 1.9 Continuing Professional Development of Elected Members
  - c) 8.1 Notification of Harvest Bans etc
  - d) 8.2 Fire Control Order
  - e) 9.3 Collection of Native Flora and Fauna
  - f) 11.6 Employees Housing Allowances
  - g) 12.2 Plant Security during Roadworks
  - h) 12.3 Works Depot Security
  - i) 13.4 Intersections Clearing requirements





# 9.3.2 Appointment of Acting Chief Executive Officer

Date of Report:

Proponent:

File Ref:

Officer:

Officer's Disclosure of Interest:

27 November 2023

Chief Executive Officer

N/A

Leanne Parola – Chief Executive Officer

The officer is applying for Annual Leave

Attachments: Confidential - Quotations for Acting CEOs

Voting Requirements: Simple Majority

#### **Purpose of Report**

To consider an application for Annual Leave by the Chief Executive Officer and the appointment of an Acting Chief Executive Officer.

#### Background

During the performance review of the Chief Executive Officer, Councillors asked her to reduce her leave liability.

# **Officer's Comment**

The Chief Executive Officer currently has ten weeks annual leave accrued and will be taking three days annual leave while the Administration Centre is closed between Christmas and New Year.

She has applied to take 16 days annual leave from 21 June to 12 July 2024 to travel overseas and has sought quotations from two potential external Acting Chief Executive Officers

# **Policy Implications**

Policy 1.3 Acting Chief Executive Officer provides for the Manager of Corporate Services to automatically assume the role and cash component of the salary of the Chief Executive Officer when the Chief Executive Officer is absent for up to 30 days.

While the proposed period of annual leave is less than 30 days, the Shire President has requested that an Acting Chief Executive Officer be appointed in this instance.

#### **Statutory Implications**

Section 5.39C of the Local Government Act 1995 requires local governments to have a policy setting out the process to be followed by the local government in relation to appointing an employee to act the position of Chief Executive Officer for a term not exceeding one year.





# **Financial Implications**

Two quotations were sought from potential Acting Chief Executive Officers as per the confidential attachment, with costs for three weeks approximately:

- Salary & superannuation \$11,000
- Unrestricted private use of vehicle
- Accommodation in short stay cottage

There was no provision made in the 2023/24 Annual Budget for an external Acting Chief Executive Officer.

# **Strategic Implications**

There are no direct strategic implications.

# **Environmental Implications**

There are no direct environmental implications.

# **Social Implications**

There are no direct social implications.

# Officer's Recommendation

That:

1)	The Chief Executive Officer's application for annual leave from 21 June t 12 July 2024 be approved.	:0
2)	be appointed Acting Chief Executive Officer from 24 June to 1 July 2024.	2





#### 9.3.3 NEWROC MOU

Date of Report: 27 November 2023 Proponent: Chief Executive Officer File Ref: N/A Officer: Leanne Parola - Chief Executive Officer Officer's Disclosure of Interest: The officer is applying for Annual Leave Attachments: 9.3.3 NEWROC MEMORANDUM OF **UNDERSTANDING FINAL NOV 2023** 

Simple Majority Voting Requirements:

# **Purpose of Report**

To consider a new Memorandum of Understanding for the North Eastern Wheatbelt Regional Organisation of Councils (NEWROC).

#### **Background**

The Shire of Trayning is a member of the North Eastern Wheatbelt Regional Organisation of Councils.

The purpose of the NEWROC Memorandum of Understanding (MoU) is to affirm the partnership and collaboration of the seven local governments and to further the shared aims of the organisation.

#### Consultation

The Memorandum of Understanding is based on the previous version with minimal changes and the Council of NEWROC have recommended that member councils adopt, sign and issue their common seal on it.

# **Statutory Environment**

Local Government Act 1995, Part 3 Functions of local governments, Division 4 Regional local governments and regional subsidiaries applies.

# **Policy Implications**

There are no direct policy implications.

#### **Financial Implications**

The Memorandum of Understanding commits the Shire of Trayning to contributing one seventh of the budgeted operating deficiency of NEWROC each year for three years.





# **Strategic Implications**

The Shire's continued involvement in NEWROC will assist it with a number of priorities and actions from the Strategic Community & Corporate Business Plan, including the exploring the establishment of a regional landfill.

# **Environmental Implications**

There are no direct environmental implications.

## **Social Implications**

There are no direct social implications.

# Officer's Comment

The purpose of the NEWROC is to work together for successful communities. The NEWROC achieves this through regional collaboration and championing opportunities for member communities. The NEWROC MoU provides the framework and vehicle to help achieve the group's purpose and mission.

The purpose of NEWROC is to provide a means for the seven participating Shires through voluntary participation and the integration and sharing of resources to:

- a. Assess the possibilities and methodology of facilitating a range of projects, services and facilities on a regional basis under the themes of advocacy, community, economic, environment and governance
- b. Promote, initiate, undertake, manage and facilitate under the themes of advocacy, community, economic, environment and governance
- c. Promote productive effectiveness and financial benefit to the Participants where there are common and shared community of interest linkages
- d. To take an active interest in all matters affecting the communities of the Participants with the view to improving, promoting and protecting them
- e. Recognition as representing the view of community and business in the Participants

The term of the new agreement is from 1 July 2023 to 30 June 2025.

# Officer's Recommendation

That:

- 1) the proposed Memorandum of Understanding for the North Eastern Wheatbelt Regional Organisation of Councils be adopted
- 2) the President and Chief Executive Officer be authorised to sign and apply the Shire's common seal to the new Memorandum of Understanding.





- 10 NEW BUSINESS OF AN URGENT NATURE BY DECISION OF MEETING
- 11 MATTERS FOR WHICH THE MEETING MAY BE CLOSED
- 12 CLOSURE